

# ABUSE OF DOMINANCE/MONOPOLY POSITION IN VIETNAM

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(Views expressed in this presentation do not necessarily reflect the view of the VCA)

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## 1.1 Introduce VCL, legal system and enforcement agency

- Being drafted as early as 2000
- Promulgated on 3<sup>rd</sup> December 2004 The Law No 27/2004/QH11 on Competition
- Took effect from 1<sup>st</sup> July 2005

#### VIETNAM COMPETITION LAW

ABUSE OF DOMINANT POSITION/ MONOPOLY POSITION

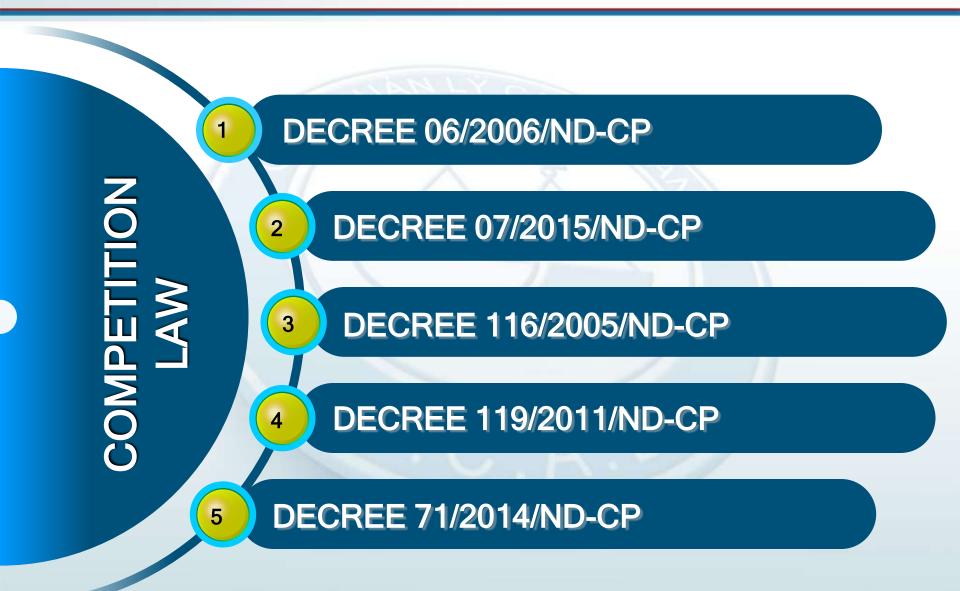
ANTICOMPETITIVE AGREEMENT ECONOMIC CONCENTRATION

UNFAIR COMPETITION

PROTECTION OF COMPETITION PROCESS

PROTECTION OF VIETNAMESE CONSUMERS

## LEGAL SYSTEM ON COMPETITION RESTRICTIVE CONDUCTS



#### LAW ENFORCEMENT AGENCIES

## VIETNAM COMPETITION AUTHORITY - MOIT

- General Director appointed by Prime Minister
- Investigating body for antitrust cases
- Both investigation & decision making body on unfair competition cases

## VIETNAM COMPETITION COUNCIL

- 11 15 members, appointed by Prime Minister
  - Decision making body on anti-trust cases

## 1.2 What is Dominance/ Monopoly position in the market?

- A single enterprise shall be considered holding dominant position in the relevant market if
  - having market share of 30% or more on the relevant market or
  - being capable to substantially restrict competition
- A group of enterprises shall be considered holding dominant position in the relevant market if
  - taking concerted actions, and
  - falling into one of the followings:
    - 2 enterprises having a combined market share of 50% or more;
    - 3 enterprises having a combined market share of 65% or more;
    - 4 enterprises having a combined market share of 75% or more.

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(Art .11 in VCL)
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## Monopoly position?

Monopoly?

(Art 12 in VCL)

No competitor exists in the relevant market.



Only one enterprise provides goods or /and service on the relevant market

## 1.3 Acts of abusing of dominant and monopoly position?

- + Predatory pricing
- + Unreasonable pricing/minimum price fixing
- + Imposing restrictions on production/ distribution; preventing technological development
- + Discriminating customers of a kind
- + Imposing unfavorable conditions on others
- + Preventing market entrance

customers



+ Imposing unfavorable conditions on

+ Unilaterally modifying or canceling contracts without plausible reasons

Abuse of monopoly position

Prohibited

No exemption

(Art 13 in CPL)

## 1.4 How to control anti-competition behaviors?

### Legal system

- Competition Law
- Decree (legal guidance)

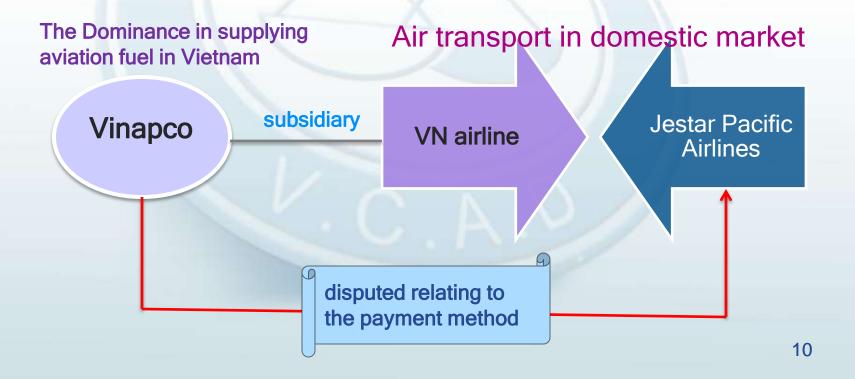
### • Enforcing agencies:

- VIETNAM COMPETITION COUNCIL
- VIETNAM COMPETITION AUTHORITY VCA

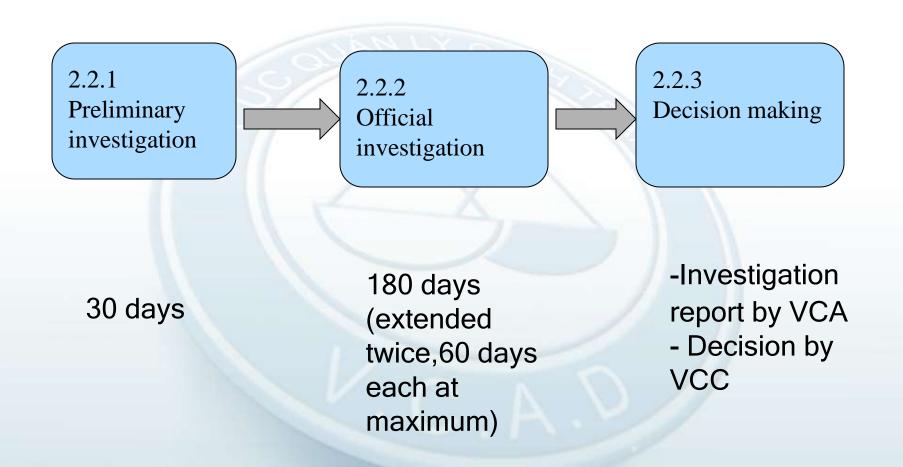
## 2. Case of Abuse Dominance/monopoly: Vinapco

### 2.1 Relevant company

- Investigated: Vietnam Air Petrol Company Limited (Vinapco)-, subsidiary of Vietnam Airline
- Related: Jestar Pacific Airlines Company Limited (JPA).



### 2.2 Case handling procedures



#### 2.2.1 PRELIMINARY INVESTIGATION

**Case time:** 2008/2009

(started in 4/2008, finished in 4/2009)

1st4.2008

+ feedback from passengers about flight delays byJPA due to Vinapco stop supplying the fuel. 3rd. 4.2008

VCA requested the explaination of Vinapco by document 9th4.2008

VCA received the requested document from JPA

22th4.2008

preliminary investigation about abuse of monopoly

Verification of indication of any violation: Vinapco is the

Dominance company in supplying aviation fuel in Vietnam

Relevant legal basis: Item 2-3 of Article 14,VN Competition Law

## 2.2.2 OFFICIAL INVESTIGATION

## Market definition

(Section 1-Degree 116/2005/NĐ-CP)

- Relevant product market: Supplying aviation fuel service
- Relevant geography market: all the civil airports in Vietnam

Market data/ market share of Vinapco

- The database was collected from various sources:
- Established history (provided by Vinapco)
- Civil aviation authority of VN confirmed
- >> Monopoly position

Facts & evidence about competition restrictive behavior

- Vinapco's conduction in the fact
- Evaluation of investigator groups

### Facts & evidences about competition restrictive behavior

#### The Evidences

Official documents of Vinapco: 560/XDHK-KDXNK (28/3/2008) 569/XDHK-KDXNK (31/3/2008)

The Commercial Contract between JPA and Vinapco (34/PQ2008):

"stop supplying fuel in the event of late payment within 3 working days"

#### Vinapco's conduction

Impose a period of 3 days (including holidays) forced JPA to approve the increase of fuel price

Threatened to stop supplying fuel if the JPA not accept fuel price increase

Threatened to stop supplying fuel to the JPA on the day 1/4/2008

## **Evaluation of investigator groups**

Item 2, Art 14 of VCL and Art 32 of Decree 116: Imposing disadvantage conditions on customers.

Item 3, Art 14 of VCL: Abuse of monopoly position in order to change or cancel unilaterally signed contract without legitimate reasons.

#### Conclusion of investigator groups

#### Conclusion about violation

- Vinapco had a monopoly position in providing aviation fuel services in civil airports in Vietnam.
- Vinapco violated Item 2, Art.14, Competition Law as its practice on "imposing unfavorable conditions on customers" and Item3, Art.14, CL as "Abusing the monopoly position to unilaterally modify or cancel the contracts signed without plausible reasons"

#### Sanction

- Monetary fine
  - 0.05% of the total revenue of the violating enterprises in the fiscal year proceeding the year of violation: Vinapco was fined 3.378 billion VNĐ (equivalent to190.000 USD)
- Consequence remedying measures
  - Removal of illegal provisions from contracts.

Competition Council has issued Decision No. 11 / QD / HDXL dated 14/4/2009 and the Decision No. 12 / QD-System Introduced on 26/6/2009.

## 2.3 Some concluding thoughts

- The 1<sup>st</sup> case submitted to VCC
- Selection of the first case is crucial
- Stronger sanctions work better?
- Effective enforcement of the Competition Law is the best way to educate businesses, publics and also investigators about the law.

### THANK YOU FOR YOR ATTENTION

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